

**Kern Community College District  
Proposition 39 and Measure J  
General Obligation Bonds  
Bakersfield, California**

FINANCIAL AND PERFORMANCE AUDITS

June 30, 2022



**Kern Community College District**  
**Proposition 39 and Measure J General Obligation Bonds**

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June 30, 2022

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**FINANCIAL AUDIT SECTION**

## INDEPENDENT AUDITORS' REPORT

To the Board of Trustees  
Citizens' Bond Oversight Committee  
Kern Community College District  
Bakersfield, California

### Report on the Audit of the Financial Statements

#### ***Opinion***

We have audited the accompanying financial statements of the Measure J Fund for the Proposition 39 General Obligation Bonds of the Safety, Repair, and Improvement District (the Bonds) of the Kern Community College District (the District), as of and for the year ended June 30, 2022, and the related notes to the financial statements, as listed in the table of contents.

In our opinion, the accompanying financial statements present fairly, in all material respects, the financial position of the Bonds of the District as of June 30, 2022, and the changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### ***Basis for Opinion***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States of America. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### ***Emphasis of Matter***

As discussed in note 1, the financial statements present only the Bonds and do not purport to, and do not, present fairly the financial position of the District, as of June 30, 2022, and the changes in its financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

## **INDEPENDENT AUDITORS' REPORT**

(Continued)

### ***Responsibilities of Management for the Financial Statements***

The District's management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditors' Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards* we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control–related matters that we identified during the audit.

## **INDEPENDENT AUDITORS' REPORT**

(Continued)

### ***Supplementary Information***

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the basic financial statements of the Bonds. The accompanying supplementary information on pages 15 to 17, are presented for purposes of additional analysis and are not a required part of the basic financial statements.

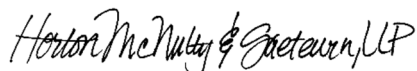
Such information is the responsibility of management and was derived from, and relates directly to, the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information on pages 15 to 17 is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### **Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated March 30, 2023, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance, and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

### **Report on Other Legal and Regulatory Requirements**

In accordance with the requirements of Proposition 39, as incorporated in the California Constitution, Article 13A, we have also issued our performance audit report dated March 30, 2023, on our consideration of the Bonds' compliance with the requirements of Proposition 39. That report is an integral part of the Bonds for the year ended June 30, 2022, and should be considered in assessing the results of our financial audit.



March 30, 2023  
Chico, California

## **FINANCIAL SECTION**

**Kern Community College District**  
**Proposition 39 and Measure J General Obligation Bonds**  
**BALANCE SHEET**

June 30, 2022

<b>ASSETS</b>		
Accounts receivable	\$	28
Due from other funds		271,575
Prepaid expenses		9,199
<b>TOTAL ASSETS</b>	<b>\$</b>	<b>280,802</b>
<b>LIABILITIES AND FUND BALANCE</b>		
<b>Liabilities</b>		
Accounts payable	\$	6,179,372
<b>Fund Balance</b>		
Restricted		(5,898,570)
<b>TOTAL LIABILITIES AND FUND BALANCE</b>	<b>\$</b>	<b>280,802</b>

*The accompanying notes are an integral part of these financial statements.*



**Kern Community College District**  
**Proposition 39 and Measure J General Obligation Bonds**  
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGE IN FUND BALANCE

Year Ended June 30, 2022

<b>Revenues</b>	
Interest income	\$ 156,158
<b>Expenditures</b>	
Supplies and materials	608
Professional and consulting	5,010,466
Salaries and benefits	997,373
General administration	20,832
Plant services	1,325
Other expenses and services	278,580
Capital outlay	57,758,959
<b>Total Expenditures</b>	<b>64,068,143</b>
<b>Deficiency of Revenues Over Expenditures</b>	<b>(63,911,985)</b>
<b>Other Financing Sources</b>	
Interfund transfers in	25,707,309
<b>Net Change in Fund Balance</b>	<b>(38,204,676)</b>
<b>Fund Balance - Beginning of Year</b>	<b>32,306,106</b>
<b>Fund Balance - End of Year</b>	<b>\$ (5,898,570)</b>

*The accompanying notes are an integral part of these financial statements.*

**Kern Community College District**  
**Proposition 39 and Measure J General Obligation Bonds**  
NOTES TO THE FINANCIAL STATEMENTS

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**1. SIGNIFICANT ACCOUNTING POLICIES**

**Organization**

The Kern Community College District (the District) is a community college governed by an elected seven-member Board of Trustees. The District provides educational services in the counties of Kern, Tulare, San Bernardino, Inyo, and Mono in the state of California. The District currently operates three colleges located in Bakersfield, Porterville, and Ridgecrest, California, and satellite campuses in outlying areas.

The Kern Community College Safety, Repair, and Improvement District (SRID) was formed following a public hearing on August 1, 2002, pursuant to *California Education Code* and proceedings taken by the District. Measure J was placed on the ballot for November 8, 2016, and the electors of the SRID voted on whether \$502,821,000 in bonds should be issued on behalf of the District. Proposition 39 required a 55% supermajority for approval. More than 55% of the electors voting on the propositions voted in favor of such issuance.

The 2016 A General Obligation Bonds were the first series of bonds issued under the authorization. The net proceeds of the 2016 A Bonds of \$40,225,000 will be used to finance the improvement, renovation, construction, and equipping of the District sites within the Facilities Improvement District No. 1, which includes Kern, San Bernardino, and Tulare Counties, California, and pay for costs of issuing bonds.

On August 23, 2018, the District issued the General Obligation Bonds, Election 2016, Series B in the amount of \$71,230,000 at a premium of \$7,117,643. The District paid \$250,000 of issuance costs from the proceeds. Bond proceeds will be used for the projects noted above.

On November 10, 2020, the District issued General Obligation Bonds, Election 2016, Series C in the amount of \$64,000,000 at a premium of \$6,083,543. The District paid \$320,517 of issuance costs from the proceeds. Bond proceeds will be used for the projects noted above.

These financial statements present only the Measure J fund of the SRID (the Bonds). These financial statements do not include financial information of the remainder of the District's funds, which accounting principles generally accepted in the United States of America require to be presented with the financial statements of the District.

The board of supervisors for Kern County are empowered and obligated to levy property taxes, without limitation as to rate or amount (except for certain property which is taxable at limited rates), for payment of principal and maturity value of, and interest on, the bonds.

**Kern Community College District**  
**Proposition 39 and Measure J General Obligation Bonds**  
NOTES TO THE FINANCIAL STATEMENTS  
(Continued)

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**Basis of Presentation**

The accompanying financial statements have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP), as prescribed by the Governmental Accounting Standards Board (GASB). GASB is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The more significant accounting policies established in GAAP, and used by the District, are discussed below.

**Measurement Focus and Basis of Accounting**

Measurement focus is a term used to describe “which” transactions are recorded within the various financial statements. Basis of accounting refers to “when” transactions are recorded regardless of the measurement focus applied.

**Measurement Focus** In the fund financial statements, governmental funds utilize a “current financial resources” measurement focus. Only current financial assets and liabilities are generally included on the balance sheets. The operating statements present sources and uses of available spendable financial resources during a given period. These funds use fund balance as the measure of available spendable financial resources at the end of the period.

**Basis of Accounting** In the fund financial statements, governmental funds are presented on the modified accrual basis of accounting. Under this modified accrual basis of accounting, revenues are recognized when “measurable and available.” Measurable means knowing or being able to reasonably estimate the amount. Available means collectible within the current period or within one year. Expenditures (including capital outlay) are recorded when the related fund liability is incurred, except for general obligation bond principal and interest which are reported when due.

**Budgets and Budgetary Accounting**

Annual budgets are adopted on a basis consistent with generally accepted accounting principles for all government funds. By state law, the District’s Governing Board must adopt a final budget no later than July 1. A public hearing must be conducted to receive comments prior to adoption. The District’s Governing Board satisfied these requirements.

The budget is revised by the District’s Governing Board during the year to give consideration to unanticipated income and expenditures.

Formal budgetary integration was employed as a management control device during the year for all budgeted funds. The District employs budget control by minor object and by individual appropriation accounts. Expenditures legally cannot exceed appropriations by major object account.

**Kern Community College District**  
**Proposition 39 and Measure J General Obligation Bonds**

NOTES TO THE FINANCIAL STATEMENTS

(Continued)

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**Fund Balance Classifications**

The governmental fund financial statements present fund balance classifications that comprise a hierarchy based on the extent to which the District is bound to honor constraints on the specific purposes for which amounts can be spent. Amounts for which constraints have been placed on the use of the resources either: (a) externally imposed by creditors, grantors, contributors, or laws and regulations of other governments, or (b) imposed by law through constitutional provisions or enabling legislation are considered restricted. The fund balance of the Measure J Fund for the Proposition 39 General Obligation Bonds of the SRID is therefore classified as restricted.

**Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

**Cash and Investments**

In accordance with *California Education Code*, Section 41001, the District maintains substantially all of its cash with the Kern County Treasury. The County of Kern pools these funds with those of other districts in the County of Kern and invests the cash. The County is restricted by *California Government Code*, Section 53635 pursuant to Section 53601, to invest in time deposits, U.S. government securities, state registered warrants, notes or bonds, State Treasurer's investment pool, bankers' acceptances, commercial paper, negotiable certificates of deposit, and repurchase or reverse repurchase agreements. Investments in the County pool are valued using the amortized cost method (which approximates fair value) and include accrued interest. The County investment pool is subject to regulatory oversight by the Treasury Oversight Committee, as required by *California Government Code*, Section 27130. The District is considered to be an involuntary participant in the external investment pool. Interest earned is deposited quarterly into participating funds; any investment losses are proportionately shared by all funds in the pool.

**Accounts Receivable**

Accounts receivable represent amounts due from private persons, firms, or corporations based on contractual agreements or amounts billed, but not received, as of June 30, 2022. At June 30, 2022, no allowance for doubtful accounts was deemed necessary.

**Balance Due To/From Other Funds**

During the course of operations, numerous transactions occur between individual funds that may result in amounts owed between funds.

**Kern Community College District**  
**Proposition 39 and Measure J General Obligation Bonds**  
NOTES TO THE FINANCIAL STATEMENTS  
(Continued)

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**Prepaid Expenses**

Certain payments to vendors reflect costs applicable to future periods and are recorded as prepaid items.

**Capital Assets and Long-Term Debt**

The accounting and reporting treatment applied to the capital assets and long-term liabilities associated with the Measure J Fund for the Proposition 39 General Obligation Bonds of the SRID are determined by their measurement focus. The fund is accounted for on a spending or “financial flow” measurement focus. This means that only current assets and current liabilities are generally included on the balance sheet. The reported fund balance is considered a measure of “available spendable resources”. Thus, the capital assets and long-term liabilities associated with the Measure J Fund for the Proposition 39 General Obligation Bonds of the SRID are accounted for in the basic financial statements of the District.

**Interfund Transfers**

Permanent reallocation of resources between funds of the District are classified as interfund transfers.

**2. ACCOUNTS RECEIVABLE**

Accounts receivable consisted of the following:

June 30, 2022	
Interest	\$ 28

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**Kern Community College District**  
**Proposition 39 and Measure J General Obligation Bonds**  
 NOTES TO THE FINANCIAL STATEMENTS  
 (Continued)

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**3. INTERFUND TRANSFERS AND BALANCES DUE TO/FROM OTHER FUNDS**

**Balances Due To/From Other Funds**

Balances due to/from other funds in the fund financial statements are as follows:

<b>Due From Other Funds</b>	<b>Due to Other Funds</b>		
Measure J	General	\$	71,575
Measure J	Measure G		200,000
<b>Total</b>		<b>\$</b>	<b>271,575</b>

The specific purposes of the interfund balances are as follows:

Measure J interfund receivable from the General Fund to reimburse the Measure J Fund for expenditures paid from the Measure J Fund that were determined to be expenditures of the General Fund; and

Measure J interfund receivable from the Measure G Fund represents a Board of Trustees approved allocation of unallocated Measure G funds to be used for the purchase of the Plano property for Porterville.

**Interfund Transfers**

Interfund transfers consist of operating transfers from funds receiving resources to funds through which the resources are to be expended.

<b>Interfund Transfer Out</b>	<b>Interfund Transfer In</b>		
Measure J10B - Bond Anticipation Notes	Measure J	\$	25,507,309
Measure G	Measure J		200,000
<b>Total</b>		<b>\$</b>	<b>25,707,309</b>

Transfers are used for the following:

To move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them; and

To use unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

**Kern Community College District**  
**Proposition 39 and Measure J General Obligation Bonds**  
 NOTES TO THE FINANCIAL STATEMENTS  
 (Continued)

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The specific purposes of the interfund transfers that do not occur on a routine basis are as follows:

To transfer funds to pay for operating expenses and the board-approved purchase of the Plano property for Porterville.

No transfers are inconsistent with the activities of the funds making the transfer.

**4. ACCOUNTS PAYABLE**

Accounts payable consisted of the following:

June 30, 2022

Vendors	\$ 6,179,372
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**5. FUND BALANCE COMPONENTS**

Fund balance is composed of the following:

June 30, 2022

<b>Restricted</b>	
Restricted for capital projects	\$ (5,898,570)

**6. CONSTRUCTION PROJECT COMMITMENTS**

Construction project commitments are as follows:

June 30, 2022	<b>Remaining Construction Commitment</b>
Bakersfield College administrative services	\$ 942,344
Bakersfield College combined gym and fieldhouse	25,199,979
Bakersfield College science and engineering building	3,093,575
Bakersfield College welcome center	2,776,146
Delano Learning resource center	14,325,461
Porterville College allied health building	13,252,866
Porterville College stadium upgrades	5,165,938
Other	2,200,506
<b>Total</b>	<b>\$ 66,956,815</b>

**Kern Community College District**  
**Proposition 39 and Measure J General Obligation Bonds**  
NOTES TO THE FINANCIAL STATEMENTS  
(Continued)

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**7. SUBSEQUENT EVENT**

**General Obligation Bonds**

On November 17, 2022, the District issued the Election of 2016, Series D general obligation bonds totaling \$200,000,000 at a premium of \$18,788,155. The issuance consisted of serial bonds with interest rates ranging from 5.00% to 5.25%. The notes mature through 2041.

**8. DEFICIT FUND BALANCE**

The Measure J Fund for the Proposition 39 General Obligation Bonds of the Safety, Repair, and Improvement District incurred a deficit fund balance of \$5,898,570 at June 30, 2022, as a result of expenditures for construction projects exceeding available funds. The District Safety, Repair, and Safety Improvement District issued additional general obligations bonds as described in note 7, which will be used to cover the deficit.



**SUPPLEMENTARY INFORMATION SECTION**

**Kern Community College District****Proposition 39 and Measure J General Obligation Bonds**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGE IN FUND BALANCE -  
BUDGET AND ACTUAL

Year Ended June 30, 2022	Budget	Actual	Variance With Budget
<b>Revenues</b>			
Transfer in from reserve - budget only	\$ 322,183,303	\$ -	\$ (322,183,303)
Interest income	539,195	156,158	(383,037)
<b>Total Revenues</b>	<b>322,722,498</b>	<b>156,158</b>	<b>(322,566,340)</b>
<b>Expenditures</b>			
Supplies and materials	1,782	608	1,174
Professional and consulting	29,672,366	5,010,466	24,661,900
Salaries and benefits	982,575	997,373	(14,798)
General administration	257,379	20,832	236,547
Plant services	5,362	1,325	4,037
Other expenses and services	487,541	278,580	208,961
Capital outlay	291,315,493	57,758,959	233,556,534
<b>Total Expenditures</b>	<b>322,722,498</b>	<b>64,068,143</b>	<b>258,654,355</b>
<b>Excess (Deficiency) of Revenues Over Expenditures</b>	<b>-</b>	<b>(63,911,985)</b>	<b>(63,911,985)</b>
<b>Other Financing Sources</b>			
Interfund transfers in	-	25,707,309	25,707,309
<b>Net Change in Fund Balance</b>	<b>\$ -</b>	<b>\$ (38,204,676)</b>	<b>\$ (38,204,676)</b>

**Kern Community College District**  
**Proposition 39 and Measure J General Obligation Bonds**  
 SCHEDULE OF LONG-TERM OBLIGATIONS  
 June 30, 2022

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**GENERAL OBLIGATION BONDS ISSUED AUGUST 2018**

On August 23, 2018, \$71,230,000 of general obligation bonds were sold under Measure J Proposition 39 by the Safety, Repair, and Improvement District which provides that proceeds of the bonds will generally be used for the acquisition, construction, furnishing, and equipping of Kern Community College District (the District) facilities. Interest rates range from 3.00% to 5.00%. The bonds mature in 2023.

The outstanding general obligation bonds payable at June 30, 2022, are:

<b>Issue Date</b>	<b>Interest Rate</b>	<b>Maturity Date</b>	<b>Amount of Original Issue</b>	<b>Outstanding July 1, 2021</b>	<b>Redeemed Current Year</b>	<b>Outstanding June 30, 2022</b>
<b>2019</b>	3.00% - 5.00%	2023	\$ 71,230,000	\$ 56,355,000	\$ 16,700,000	\$ 39,655,000

*See the accompanying note to the supplementary information.*

The bonds were issued at a premium of \$7,117,643 with issuance costs of \$250,000. The proceeds of the bond premium, less issuance costs, and the repayment of debt related to the Proposition 39 General Obligation Bonds of the Safety, Repair, and Improvement District are accounted for in the District's Measure J Fund, which is part of the District's basic financial statements.

**GENERAL OBLIGATION BONDS ISSUED NOVEMBER 2020**

On November 10, 2020, \$64,000,000 of general obligation bonds were sold under Measure J Proposition 39 by the Safety, Repair, and Improvement District which provides that proceeds of the bonds will generally be used for the acquisition, construction, furnishing, and equipping of Kern Community College District (the District) facilities. Interest rates range from .40% to 4.00%. The bonds mature in 2046.

The outstanding general obligation bonds payable at June 30, 2022, are:

<b>Issue Date</b>	<b>Interest Rate</b>	<b>Maturity Date</b>	<b>Amount of Original Issue</b>	<b>Outstanding July 1, 2021</b>	<b>Redeemed Current Year</b>	<b>Outstanding June 30, 2022</b>
<b>2020</b>	.40% - 4.00%	2046	\$ 64,000,000	\$ 58,500,000	\$ -	\$ 58,500,000

*See the accompanying note to the supplementary information.*

The bonds were issued at a premium of \$6,083,543 with issuance costs of \$320,517. The proceeds of the bond premium, less issuance costs, and the repayment of debt related to the Proposition 39 General Obligation Bonds of the Safety, Repair, and Improvement District are accounted for in the District's Measure J Fund, which is part of the District's basic financial statements.

**Kern Community College District**  
**Proposition 39 and Measure J General Obligation Bonds**  
 NOTE TO THE SUPPLEMENTARY INFORMATION  
 June 30, 2022

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**PURPOSE OF SCHEDULE**

**Schedule of Long-Term Debt Obligations**

This schedule summarizes the debt repayment associated with the bond proceeds received through issuance of Proposition 39 General Obligation Bonds.

**GENERAL OBLIGATION BONDS ISSUED AUGUST 2018**

Year Ending June 30	Principal	Interest	Total
2023	\$ 18,900,000	\$ 1,510,250	\$ 20,410,250
2024	20,755,000	518,875	21,273,875
	\$ 39,655,000	\$ 2,029,125	\$ 41,684,125

**GENERAL OBLIGATION BONDS ISSUED NOVEMBER 2020**

Year Ending June 30	Principal	Interest	Total
2023	\$ 2,400,000	\$ 1,927,650	\$ 4,327,650
2024	1,500,000	1,849,650	3,349,650
2025	-	1,819,650	1,819,650
2026	1,065,000	1,798,350	2,863,350
2027	1,165,000	1,753,750	2,918,750
2028-2032	7,520,000	7,948,250	15,468,250
2033-2037	10,910,000	6,130,725	17,040,725
2038-2042	14,785,000	4,030,425	18,815,425
2043-2047	19,155,000	1,490,025	20,645,025
<b>Total</b>	\$ 58,500,000	\$ 28,748,475	\$ 87,248,475

**OTHER REPORT SECTION**

**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

To the Board of Trustees  
Citizens' Bond Oversight Committee  
Kern Community College District  
Bakersfield, California

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States of America, the financial statements of the Measure J Bond Fund for the Proposition 39 General Obligation Bonds of the Safety, Repair, and Improvement District (the Bonds) of Kern Community College District (the District) as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the Bond's basic financial statements, and have issued our report thereon dated March 30, 2023.

***Report on Internal Control Over Financial Reporting***

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees in the normal course of performing their assigned functions to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

(Continued)

***Report on Compliance and Other Matters***

As part of obtaining reasonable assurance about whether the Bonds' financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

***Purpose of This Report***

The purpose of this report is solely to describe the scope of our testing of internal control and compliance, and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Horton McNulty & Gietzen, LLP*

March 30, 2023  
Chico, California

## **FINDINGS AND RECOMMENDATIONS SECTION**



**Kern Community College District**  
**Proposition 39 and Measure J General Obligation Bonds**  
SCHEDULE OF AUDIT FINDINGS  
June 30, 2022

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None.

**Kern Community College District**  
**Proposition 39 and Measure J General Obligation Bonds**  
SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS  
June 30, 2022

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None.

## **PERFORMANCE AUDIT SECTION**

## INDEPENDENT AUDITORS' REPORT ON PERFORMANCE

To the Board of Trustees  
Citizens' Bond Oversight Committee  
Kern Community College District  
Bakersfield, California

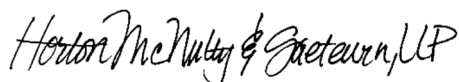
We have audited the Kern Community College District's (the District) compliance with the performance requirements for the Proposition 39 and Measure J General Obligation Bonds of the Safety, Repair, and Improvement District (the Bonds) for the year ended June 30, 2022.

We conducted this performance audit in accordance with *Government Auditing Standards*, issued by the Comptroller General of the United States of America. Those standards require that we plan and perform the audit to obtain sufficient, appropriate evidence to provide a reasonable basis for our findings and conclusions based on our audit objectives. We believe that the evidence obtained provides a reasonable basis for our findings and conclusions based on our audit objectives.

Our audit was limited to the objectives listed on page 26 of this report, which includes determining the District's compliance with the performance requirements for the Bonds under the applicable provisions of Section 1(b)(3)(C) of Article XIII A of the California Constitution and Sections 15264 and 15272–15286 of the *California Education Code* as they apply to the Bonds and the net proceeds thereof. Management is responsible for the District's compliance with those requirements.

Solely to assist us in planning and performing our performance audit, we obtained an understanding of the internal control of the District to determine if internal controls were adequate to help ensure the District's compliance with the requirements of Proposition 39, as specified by Section 1(b)(3)(C) of Article XIII A of the California Constitution and Sections 15264 and 15272–15286 of the *California Education Code*. Accordingly, we do not express any assurance on internal control.

The results of our tests indicated that, in all significant aspects, the District expended the Bonds for the year ended June 30, 2022, only for the specific projects developed by the District's Board of Trustees, as approved by the voters, in accordance with the requirements of Proposition 39, as specified by Section 1(b)(3)(C) of Article XIII A of the California Constitution and Sections 15264 and 15272–15286 of the *California Education Code*.



March 30, 2023  
Chico, California

**Kern Community College District**  
**Proposition 39 and Measure J General Obligation Bonds**  
PERFORMANCE AUDIT

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**OBJECTIVES**

The objectives of our performance audit were to document the expenditures charged to the voter-approved Proposition 39 and Measure J General Obligation Bonds of the Safety, Repair, and Improvement District (the Bonds); determine whether expenditures for the fiscal year ended June 30, 2022, charged to the capital outlay projects fund, have been made in accordance with project budgets and guidelines; note any incongruities or system weaknesses; provide recommendations for improvements; and to provide the District's Board of Trustees and Citizens' Oversight Committee with a performance audit as required under the California Constitution and Proposition 39.

**SCOPE OF THE AUDIT**

The scope of our performance audit covered the fiscal year ended June 30, 2022. The expenditures included all object and project codes associated with the Bonds' projects. The propriety of expenditures for capital projects and maintenance projects funded through other state or local funding sources were not included within the scope of our audit. Expenditures incurred subsequent to June 30, 2022, were not reviewed or included within the scope of our audit or in this report.

**BACKGROUND INFORMATION**

In November 2000, the voters of the State of California approved Proposition 39 authorizing the issuance of general obligation bonds by California public school districts and community colleges under certain circumstances and subject to certain conditions.

On November 8, 2016, a general obligation bond proposition (Measure J) of the Safety, Repair, and Improvement District was approved by voters of the Kern Community College District (the District). Measure J authorized the District to issue up to \$502,821,000 of general obligation bonds to be used for the acquisition, construction, furnishing, and equipping of District facilities.

On August 23, 2018, the District issued General Obligation Bonds, Election 2016, Series B, in the amount of \$71,230,000 at a premium of \$7,117,643. The District paid \$250,000 of issuance costs from the proceeds. Bond proceeds will be used for the projects noted above.

On November 10, 2020, the District issued General Obligation Bonds, Election 2016, Series C, in the amount of \$64,000,000 at a premium of \$6,083,543. The District paid \$320,517 of issuance costs from the proceeds. Bond proceeds will be used for the projects noted above.

Pursuant to the requirements of Proposition 39, and related state legislation, the Board of Trustees of the District established a Citizens' Oversight Committee and appointed its members. The principal purpose of the Citizens' Oversight Committee, as set out in state law, is to inform the public as to the expenditures of the proceeds of the bonds issued pursuant to the Measure J bond authorization. The Citizens' Oversight Committee is required to issue a least one report annually as to its activities and findings.

Section 1(b)(3)(c) of Article XIII A of the California Constitution requires the District to conduct an annual independent performance audit to ensure that the proceeds of the bonds deposited into the Measure J Bond Fund have been expended for only the authorized bond projects.

**Kern Community College District**  
**Proposition 39 and Measure J General Obligation Bonds**  
PERFORMANCE AUDIT  
(Continued)

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**AUDIT METHODOLOGY**

The methodologies used in planning and performing the audit include:

- We made inquiries of management regarding internal controls in place to prevent fraud or waste regarding projects, including budgetary controls, ensuring adequate separation of duties exist in the fiscal services department for funds, prevent material misstatement in the financial statements, and the ensuring of expenditures being allocated to the appropriate fund.
- We reviewed policies and procedures and evaluated significant internal controls relevant to the audit objectives.
- We reviewed the District's bond project publicized list of intended projects.
- We compared total project expenditures to budgets to determine if there were any expenditures in excess of appropriation.
- We reviewed documentation, including the District's website, that the Measure J Bond Oversight Committee reviewed project expenditures and issued reports on the results of its activities at least annually.
- We obtained the Measure J Fund general ledger and the project expenditure summary reports and detail prepared by the District for the fiscal year ended June 30, 2022. Within the year audited, we obtained the actual invoices and other supporting documentation for a representative sample of expenditures to review compliance with Proposition 39 and Measure J General Obligation Bonds funding. We performed the following procedures:
  - We reviewed invoices for evidence of proper approval in accordance with District policy.
  - We reviewed supporting documentation to ensure that funds were properly expended on the specific projects as outlined in the publicized list. This includes that the funds were expended for the construction, renovation, furnishing, and equipping of school facilities on specified projects included in the Measure J election documents.
  - We reviewed bid documentation to verify that bidding requirements were met, if applicable.
  - We verified that funding was not used for salaries or school administrators or other operating expenditures of the District.

**Kern Community College District**  
**Proposition 39 and Measure J General Obligation Bonds**

PERFORMANCE AUDIT  
(Continued)

**RESULTS OF PROCEDURES**

The District utilized bond funds for 77 projects. The District incurred total expenditures of \$216,835,922 for the following projects:

Year Ended June 30, 2022	Budget	Expenditures			Status
		Prior	Current	Total	
<b>Bakersfield College</b>					
ABC building/campus student center new building	\$ 20,534,511	\$ 18,789,816	\$ 1,112,950	\$ 19,902,766	In Process
Administrative services	8,747,000	1,184,831	5,194,487	6,379,318	In Process
Ag building	25,779,775	252,408	1,449,051	1,701,459	In Process
Ag fence improvements	536,818	24,620	323,894	348,514	In Process
Arvin general education center	25,900,000	1,296,812	176,509	1,473,321	In Process
Campus center 3rd floor kitchen	2,000,000	-	74,084	74,084	In Process
Campus signage	229,421	229,421	-	229,421	Complete
Combined gym and fieldhouse	59,595,278	10,672,450	17,720,809	28,393,259	In Process
Delano LRC (state funding)	15,710,000	570,723	877,139	1,447,862	In Process
Demo, abate, landscape phase 1 - Levinson	1,237,869	-	-	-	Not started
Demo, abate, landscape phase 2	-	-	-	-	Not started
Facilities master plan	429,110	429,110	-	429,110	Complete
Fine arts remodel - local match	3,084,288	-	-	-	Not started
Humanities	6,622,470	-	-	-	In Process
Humanities elevator	133,796	133,796	-	133,796	Complete
Infrastructure	15,000,000	5,435,353	269,379	5,704,732	In Process
Language arts remodel - local match	7,555,298	-	-	-	Not started
Memorial stadium	14,510,064	14,510,064	-	14,510,064	Complete
Memorial stadium maintenance	1,359,883	1,354,843	5,040	1,359,883	Complete
Mt Vernon culinary arts	8,000,000	654,216	-	654,216	Not Started
<b>Balance Forward</b>	<b>\$ 216,965,581</b>	<b>\$ 55,538,463</b>	<b>\$ 27,203,342</b>	<b>\$ 82,741,805</b>	

**Kern Community College District**  
**Proposition 39 and Measure J General Obligation Bonds**

PERFORMANCE AUDIT

(Continued)

<b>Balance Brought Forward</b>	\$ 216,965,581	\$ 55,538,463	\$ 27,203,342	\$ 82,741,805	
<b>Bakersfield College (Continued)</b>					
Old SE building modernization- pre/post AG building	6,000,000	-	-	-	Not started
Program contingency	14,823,928	-	-	-	Ongoing
Program management expenses	27,858,486	15,667,075	2,463,378	18,130,453	Ongoing
Public safety training building	3,183,287	-	-	-	Not started
Science and engineering	61,959,909	34,441,517	18,896,455	53,337,972	In Process
Shafter general education center	6,511,038	-	-	-	Not started
Student success modernization	36,000,000	92,606	-	92,606	In Process
Surface parking	17,000,000	413,497	1,288,304	1,701,801	In Process
Surface parking repair	3,902,642	3,845,905	56,738	3,902,643	Complete
Swing space	5,000,000	3,533,053	829,162	4,362,215	In Process
Veterans resource center	5,888,571	5,888,571	-	5,888,571	Complete
Welcome center modernization	7,358,960	945,727	4,012,833	4,958,560	In Process
Wireless infrastructure	2,000,000	1,014,198	-	1,014,198	Complete
<b>Cerro Coso College</b>					
Art HVAC	700,000	660,878	-	660,878	In Process
College-wide water conservation	350,000	80,293	64,724	145,017	In Process
East Kern development	100,000	33,900	-	33,900	In Process
Fire lanes	750,000	-	-	-	Not started
Main building lecture center update	460,000	439,825	18,564	458,389	In Process
Maintenance and operations building and shop update	2,094,169	475,044	1,615,676	2,090,720	In Process
Monument digital sign	200,000	-	-	-	Not started
Facilities master plan	359,750	359,750	-	359,750	Complete
<b>Balance Forward</b>	\$ 419,466,321	\$ 123,430,302	\$ 56,449,176	\$ 179,879,478	



**Kern Community College District**  
**Proposition 39 and Measure J General Obligation Bonds**

PERFORMANCE AUDIT

(Continued)

<b>Balance Brought Forward</b>	\$ 419,466,321	\$ 123,430,302	\$ 56,449,176	\$ 179,879,478	
<b>Cerro Coso College (Continued)</b>					
East wing update	662,156	-	-	-	Not started
IWV solar upgrade - inverters	829,413	829,413	-	829,413	Complete
Kern River Valley modernization	32,960	32,960	-	32,960	Complete
Main building renovation	12,784,413	12,419,815	9,862	12,429,677	Complete
Physical education gym renovation	3,378,253	889,414	579,501	1,468,915	In Process
Physical education outdoor complex renovation	12,855,000	655,251	349,312	1,004,563	In Process
Physical education parking renovation	5,702,135	-	50,761	50,761	In Process
Physical education parking renovation and new entry road with turnabouts	5,702,135	-	-	-	In Process
Program contingency	2,236,034	-	-	-	Ongoing
Safety and security upgrades	300,000	-	-	-	Not started
<b>District Office</b>					
Facilities administration	-	2,879,271	1,056,077	3,935,348	Ongoing
General revenue	-	222,309	-	222,309	Ongoing
Measure J debt service	-	6,290,591	-	6,290,591	Ongoing
<b>Porterville College</b>					
Allied health FPP local match	8,141,327	165,150	388,077	553,227	In Process
Ball fields bleachers	175,000	-	-	-	Not started
Ball fields fencing and gates	35,000	-	-	-	Not started
Ball fields irrigation modernization	80,000	-	-	-	Not started
Ball fields restroom building modernization	794,000	-	-	-	Not started
Ball fields storage/concession stand	320,000	-	-	-	Not started
Baseball and softball fields	7,924,100	-	168,605	168,605	In Process
Career technology FPP local match	7,952,000	614,713	-	614,713	Not started
Classroom modernization (FFE and flooring)	2,000,000	-	20,843	20,843	In Process
College avenue realignment	5,000,000	16,909	132,245	149,154	Not started
Drought resistant landscape	160,800	240,981	-	240,981	Complete
Gym floor replacement	720,000	357,217	2,644	359,861	Complete
HVAC upgrades	2,027,168	306,858	-	306,858	In Process
<b>Balance Forward</b>	<b>\$ 499,278,215</b>	<b>\$ 149,351,154</b>	<b>\$ 59,207,103</b>	<b>\$ 208,558,257</b>	

**Kern Community College District**  
**Proposition 39 and Measure J General Obligation Bonds**  
PERFORMANCE AUDIT  
(Continued)

<b>Balance Brought Forward</b>	\$ 499,278,215	\$ 149,351,154	\$ 59,207,103	\$ 208,558,257	
<b>Porterville College (Continued)</b>					
Infrastructure	614,713	284,061	-	284,061	Complete
Kitchen plumbing	284,061	978,698	-	978,698	Complete
Land acquisition	1,135,246	1,065,442	414	1,065,856	In Process
Maintenance and operations building	1,637,200	-	-	-	Not started
New baseball field	1,500,000	-	-	-	Not started
New softball field	1,500,000	-	-	-	Not started
Program contingency	250,000	160,800	-	160,800	Ongoing
Restroom renovation and hazardous material removal	1,375,000	717,353	5,230	722,583	In Process
Stadium field upgrade	7,188,790	-	4,855,396	4,855,396	In Process
Update facilities master plan	218,000	210,271	-	210,271	Complete
<b>Total</b>	\$ 514,981,225	\$ 152,767,779	\$ 64,068,143	\$ 216,835,922	

Each of the projects has been given a specific project identification number within the District's capital outlay projects fund. Budgets for each project are included in the financial reporting system, and actual expenditures are matched against this budget.

**Kern Community College District**  
**Proposition 39 and Measure J General Obligation Bonds**  
PERFORMANCE AUDIT  
(Continued)

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**CONCLUSION**

The results of our tests indicated that, in all significant respects, the District has properly accounted for the expenditures of the Measure J General Obligation Bonds and that such expenditures were made only for the specific projects developed by the District's Board of Trustees and approved by the voters. Further, it was noted that the funds were not used for salaries of school administrators or other operating expenditures. In addition, the results of our tests indicated that, in all significant respects, the District complied with certain provisions of the *California Education Code* requirements for which the purpose of the Citizens' Oversight Committee is established. Our audit does not provide a legal determination on the District's compliance with the specific requirements.

**VIEW OF RESPONSIBLE OFFICIAL**

District management has reviewed the submitted draft final report for the performance audit dated March 30, 2023, of the Proposition 39 and Measure J General Obligation Bonds. District management agrees with the auditors' conclusion and has no additional comments.